



It (Implementing Deep Space Flight  
Projects) IS Risky Business

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PIVIT<sup>®</sup> Risk Management  
Specific Interest Group



# Outline

- ◆ Background
- ◆ Deep Space Exploration Today
- ◆ Management Culture Changes
- ◆ Risk Management as a Process
- ◆ Application Experiences
- ◆ Where are we going?



# Risk Management in the Deep Space Project Environment

- ◆ Two kinds of projects
  - First of a Kind
  - Significant inheritance
- ◆ Application of a priori data
  - Minimal at best
  - “Lessons Learned”/ Expert Judgment approach



# Yesterday's Approach

## ◆ Few Missions

- JPL had one or two missions in implementation
- Ames with Pioneer

## ◆ Management Approach

- Primarily in-house
- Experienced Project Teams – learn on the job
- Significant early failures on Ranger led to standardization of implementation process





## Yesterday's Approach (Cont'd)

### ◆ Approach to Mission Success

- Approach used on the previous mission the starting point for the next mission
- Rigorous/ expensive assurance process

### ◆ Technical Approach

- Conservative application of new design/ technology
- Design “rules”, systems engineering processes
- Engineers mentored on the job in the JPL process



## Yesterday's Approach (Cont'd)

### ◆ Mission Operations Implementation

- Short missions (Mars, Venus, Lunar)
- Implementation Team provided strong technical operations team component
- Deep Space Network committed to a few mission
  - Incremental performance improvements
  - Managed by JPL
- Mission Operations complex managed by JPL
- Conservative use of flight autonomy – fail safe approach
- Rudimentary (although high-tech at the time) software content



## Then What?

- ◆ Viking, Voyager, Galileo, Cassini
- ◆ Push to Relax Government Dictation to Industry of How to do Business
- ◆ Better, Faster, Cheaper
- ◆ Many Small, Contained Missions
- ◆ ISO/ NASA NPG 7120.5



## Then What (cont'd)?

### ◆ Viking, Voyager, Galileo, Cassini

- Complex technology, demanding designs
- Stretched the inheritance mode of implementation
- Result – **very successful**, but:
  - applying the traditional conservative (risk-averse) approaches was very expensive
  - Programmatic Environment did not support billion dollar endeavors
- Recognized the need to share more of the work with industry
  - Magellan, Mars Observer
- Industry did things in different ways
- New risk areas



## Then What (cont'd)?

### ◆ Push to Relax Government Dictation to Industry of How to do Business

- Standards are too expensive – apply industry “best practices”
- Streamline the acquisition/ oversight process
- Result:
  - Some inefficiencies and cultural learning experiences
  - Some mistakes – some leading to mission failure
- Contemporary with Challenger
- NASA inserts itself more intimately in the JPL implementation process
  - Risk Management as a defined process and specific activity is introduced.





## Then What (cont'd)?

### ◆ Better, Faster, Cheaper

- Small teams, Skunk-works approaches
- Short Development Period
- Limited Oversight – trust me
- Capitalize on excess from last big missions
- Complements the previous relaxing of standards
- Be more risk-tolerant



## Then What (cont'd)?

### ◆ Many Small, Contained Missions

- NASA Planetary Exploration Budget did not decline
- Put eggs in many more baskets
- Opened the process to non-JPL managed projects
- Introduced the PI (Principal Investigator)- led projects
- Results:
  - Some spectacular success
  - Depletion of expertise
  - Ate some of the seed corn
  - Some failure – and realization that we really didn't accept failure after all



## Then What (cont'd)?

### ◆ ISO/ NASA NPG 7120.5

- Document your process and demonstrate that you follow it.
- Resulted in more documentation before, and more formal processes
- This was consistent with realizing that training was needed to replace the experience-base of the previous era
- Risk Management process borrowed from the Nuclear, Environmental industries and adapted to the one-of-a-kind nature for Space Flight projects
- Results:
  - Process implemented on all flight projects
  - Risk lists sprang up quickly
  - Risk Management Plans required and produced
  - Risk used as an independent assessment metric



# Where Are We Today?

## ◆ Projects

- Some 20 - 25 active projects in Implementation
- Projects range in size from \$25M to \$750M
- Extensive training and mentoring to provide for lack of project management experience
- Documenting the way we do business in a process structure
- Establishing practices, principles, and rules to allow insight into activities
- Independent Technical and Management Reviews provide management insight and encourage management involvement



## Where Are We Today? (cont'd)

### ◆ Programs

- Program Management delegated to Centers
- New Millennium, Mars, Navigator programs have Risk drivers
  - need a Risk Management process unique to program characteristics

### ◆ Institution

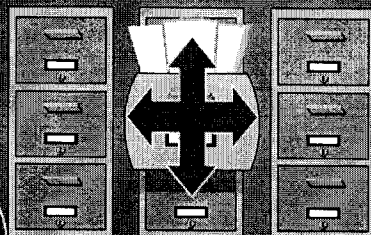
- Desire to standardize process
- Improving Cost Estimation process with Risk-related considerations





Project Team  
Identification  
and Assessment

RISK DATABASE



Decisions



Project Resources  
(Reserves)



PROJECT RISK ENVIRONMENT

RISK  
ITEMS

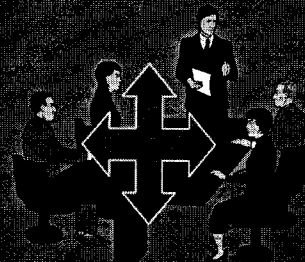


Risk Engineer  
Analysis and Consistency Check

Assess **TOTAL RISK**



Trade-offs

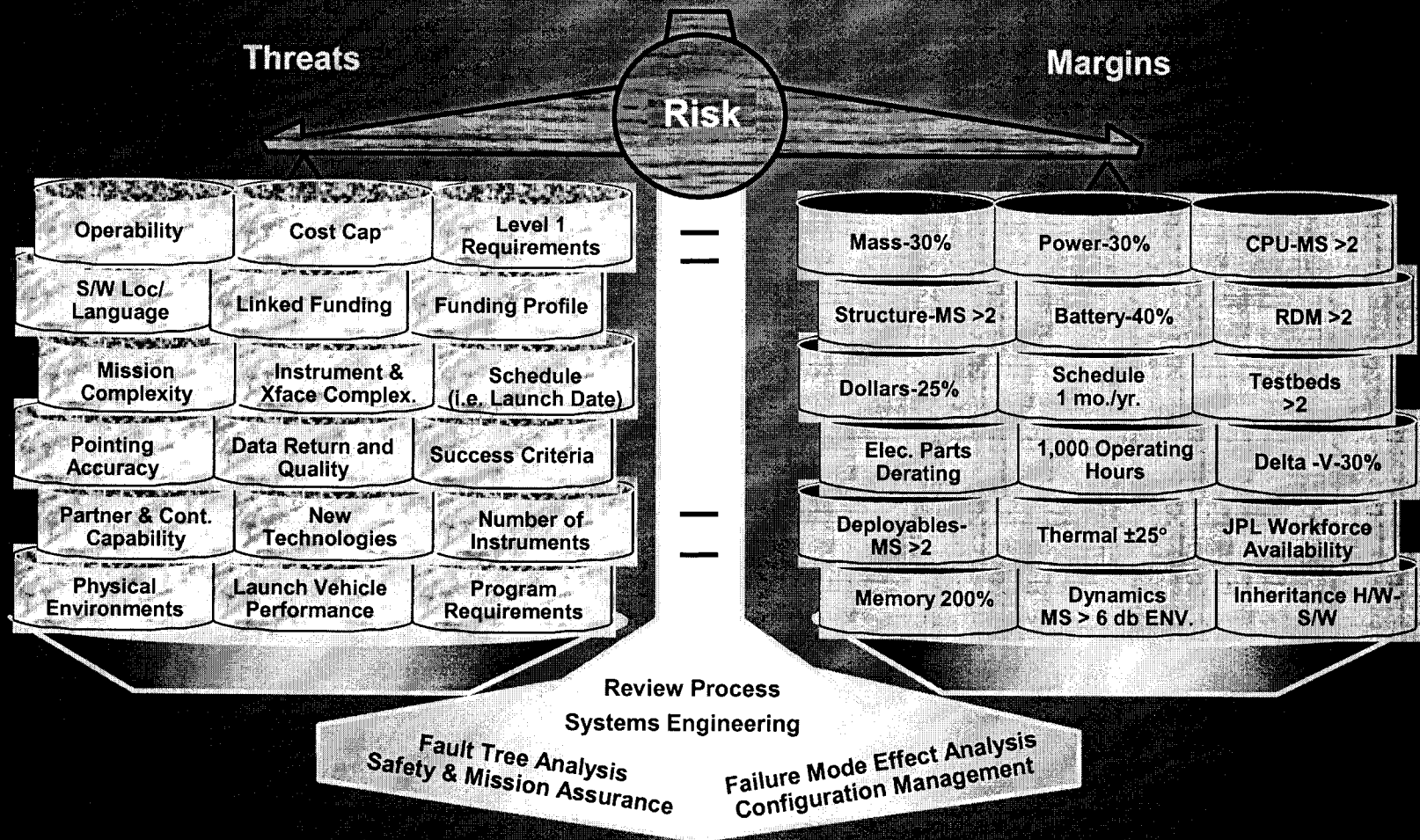


Project Team – Support

**JPL**  
**Risk Management**  
**Process**



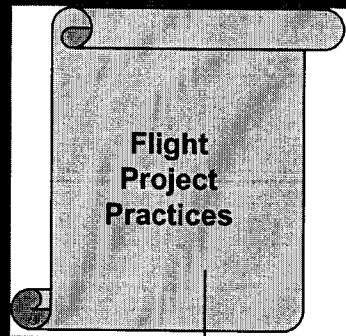
# Achieving Balanced Risk







# Key Process Tools and Resources



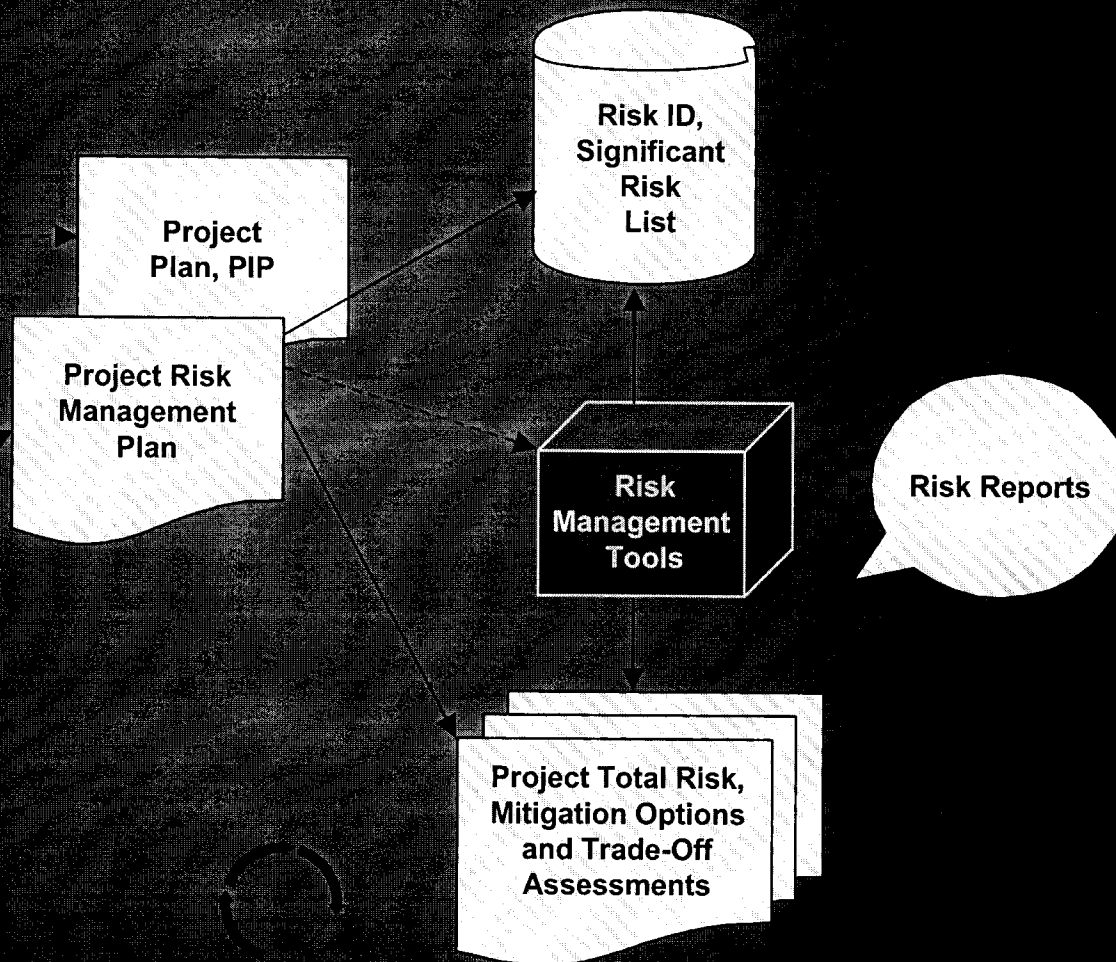
- Procedure:  
(Risk Management  
Handbook for  
JPL Projects)
- RM Plan Template



JPL Processes/  
OSMS Support

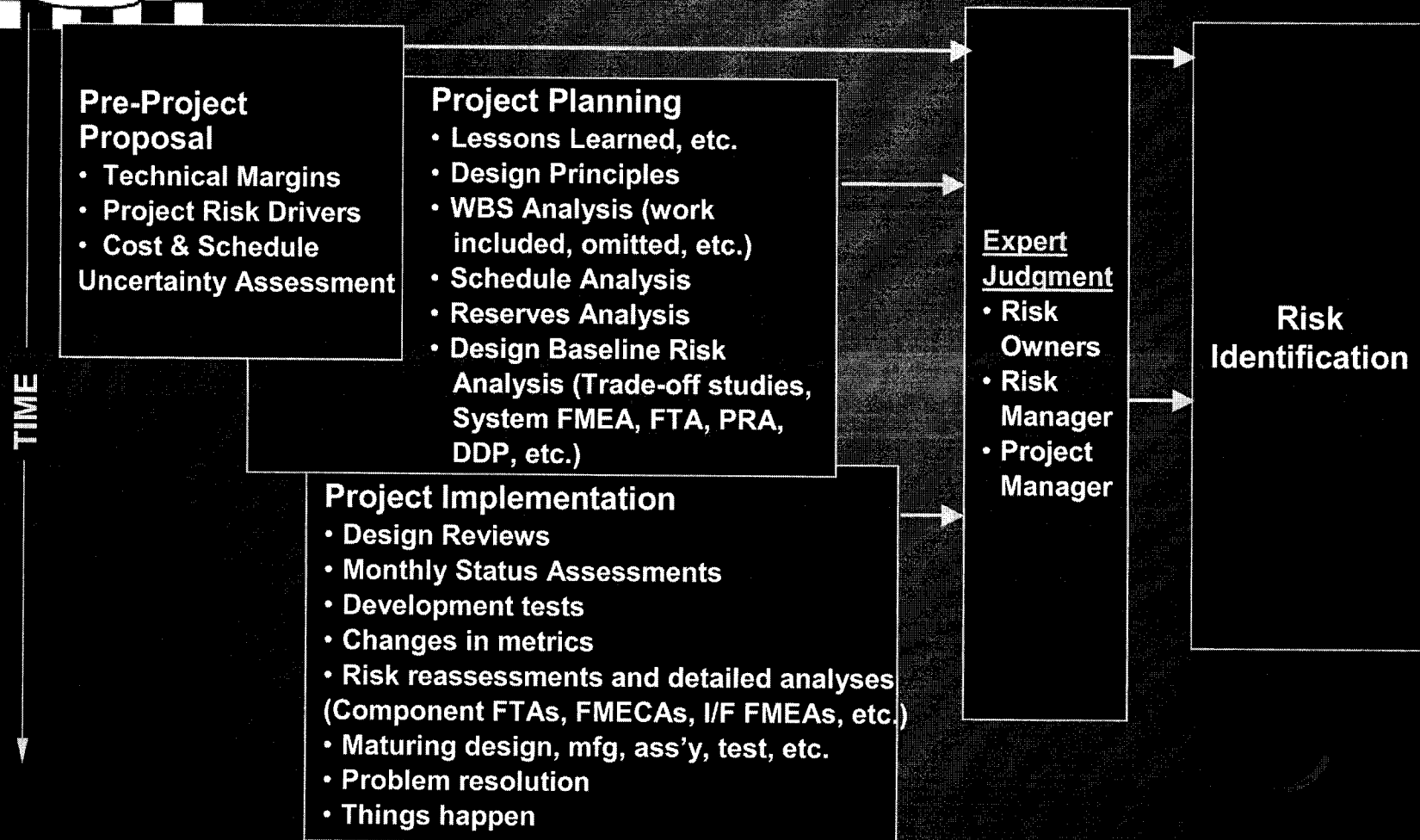


Project  
Implementation





# Identifying Risks







# Qualitative Approach to RM

## *Assessing Risks*

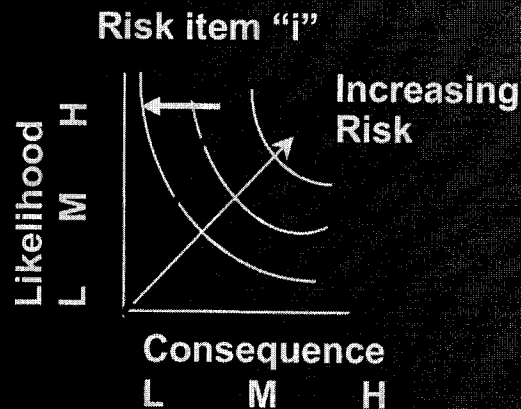
**Risk Item "i"**

**Likelihood:** Relative scale, e.g., Low, medium, high  
(from "no way" to "for sure")

**Consequence:** Relative scale, e.g., Low, medium, high  
(from "no sweat" to "total disaster")

**Risk Measure:** **Risk Vector** on risk graph

**Mitigation Effect:** **"Mitigation Vector"** on risk graph



**Project Total Risk Position:**

High	(4)		
Med	(16)	(6)	
Low	(30)	(10)	(2)
	Low	Med	High



# Qualitative Approach to RM

## *Making Decisions*

- Identify total risks
- Examine effectivity of mitigation options (example mitigation checklists in back-up)
- Implement - proactive risk reduction

### Project Total Risk Position:

High	(4)		
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- Impact to reserves
  - 75% (?) from Primary Risks
  - But 15% from yellow risks can kill you
  - Cost of **mitigations** weighed against risk cost reductions
  - **Proactive use of reserves where mitigation is risk-effective**



# Quantitative Approach to RM

## *Assessing Risks*

### Risk Item "I"

**Likelihood:** Measured from 0 to 1 (from "no way" to "for sure") -  $p_i$

**Consequence:** Measured as a percentage of impact on Project resource element k -  $I_{ik}$

**Project Risk  
Resource  
Elements:**

- Projects identify most sensitive
- Typical resources at risk:
  - (1) Implementation Risk (\$, mass, power, memory)
  - (2) Mission Risk (impact on mission success)

**Risk Measure:** Product of likelihood and consequence:  $p_i \times I_{ik}$

For each consequence category (k), probabilistic sum of  $p_i \times I_{ik}$  over (i)

(For most practical cases, can assume risks and consequences are independent, and therefore

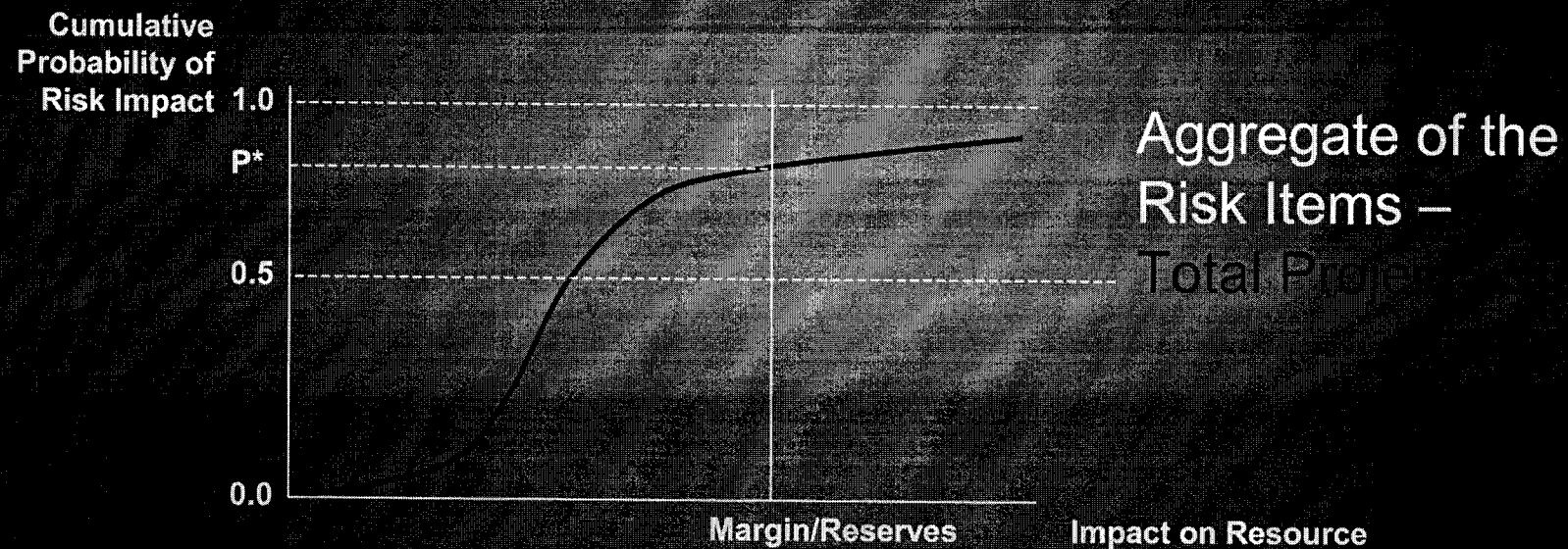
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# Quantitative Approach to RM

## *Making Decisions*

### Aggregating Risk



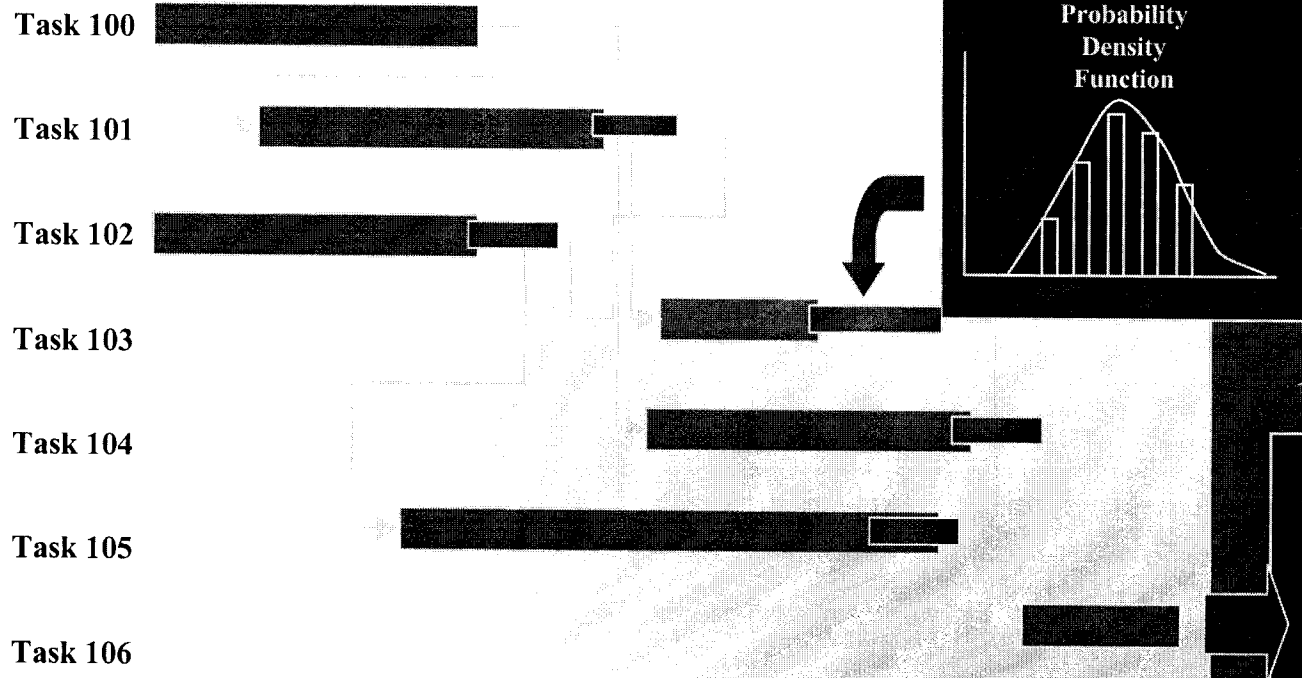
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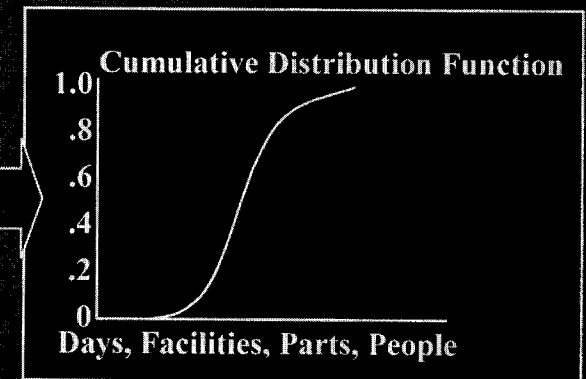
# Aggregating Risk *Schedule Risk Analysis*

Genesis Experience - Analysis provided by Futron Corporation

WBS Integrated resource-loaded Schedule Network



*Monte Carlo Sim. Tool*

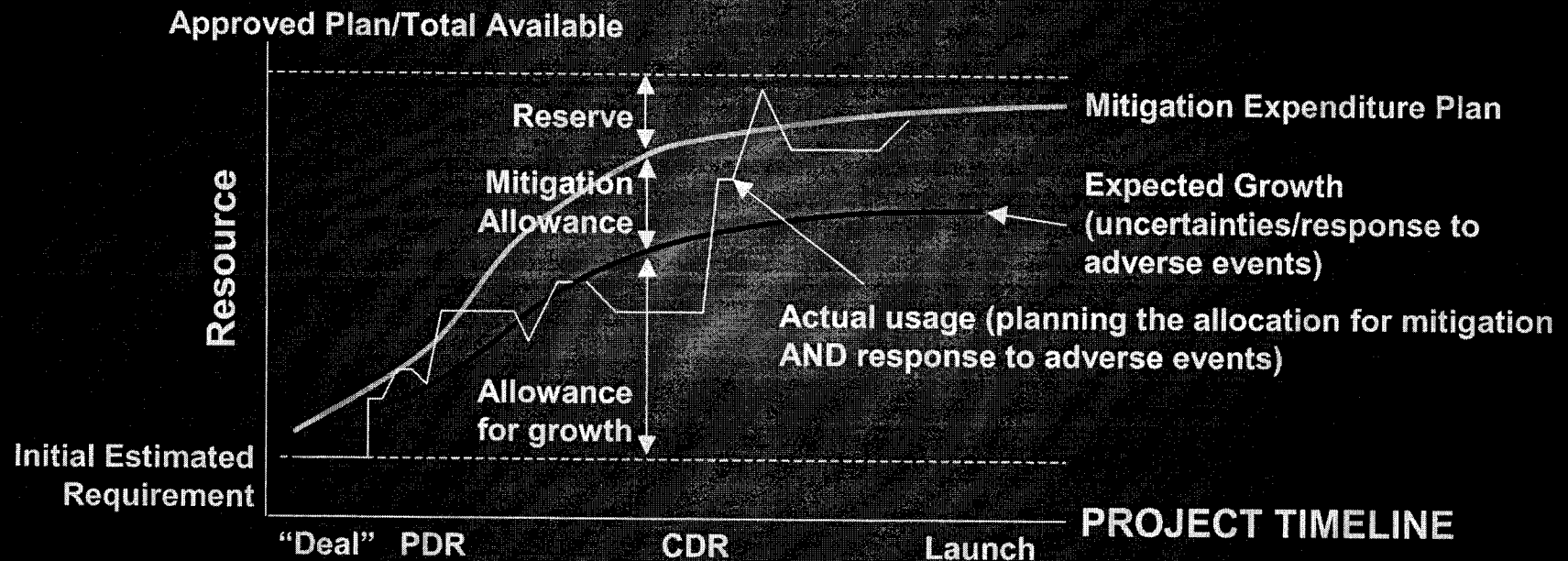






# Technical Risk Metrics

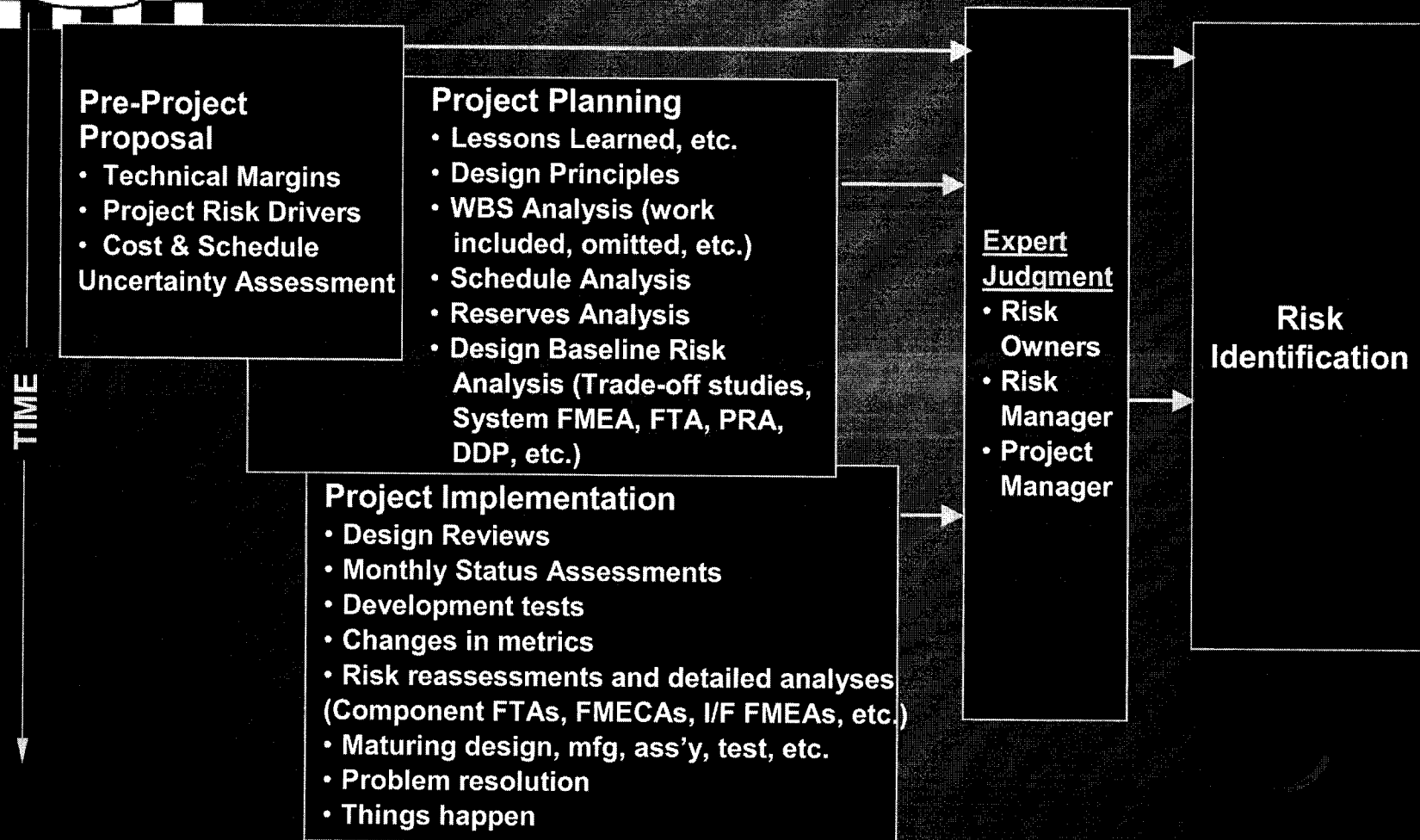
## *An Example*



- Examples: mass, power (in all forms), memory, bandwidth, throughput, pointing budget, noise, etc.



# Identifying Risks





# Qualitative Approach to RM

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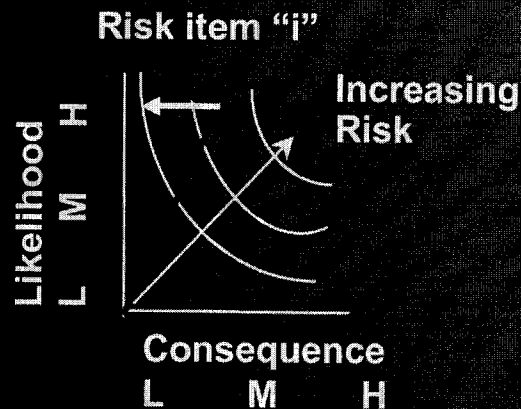
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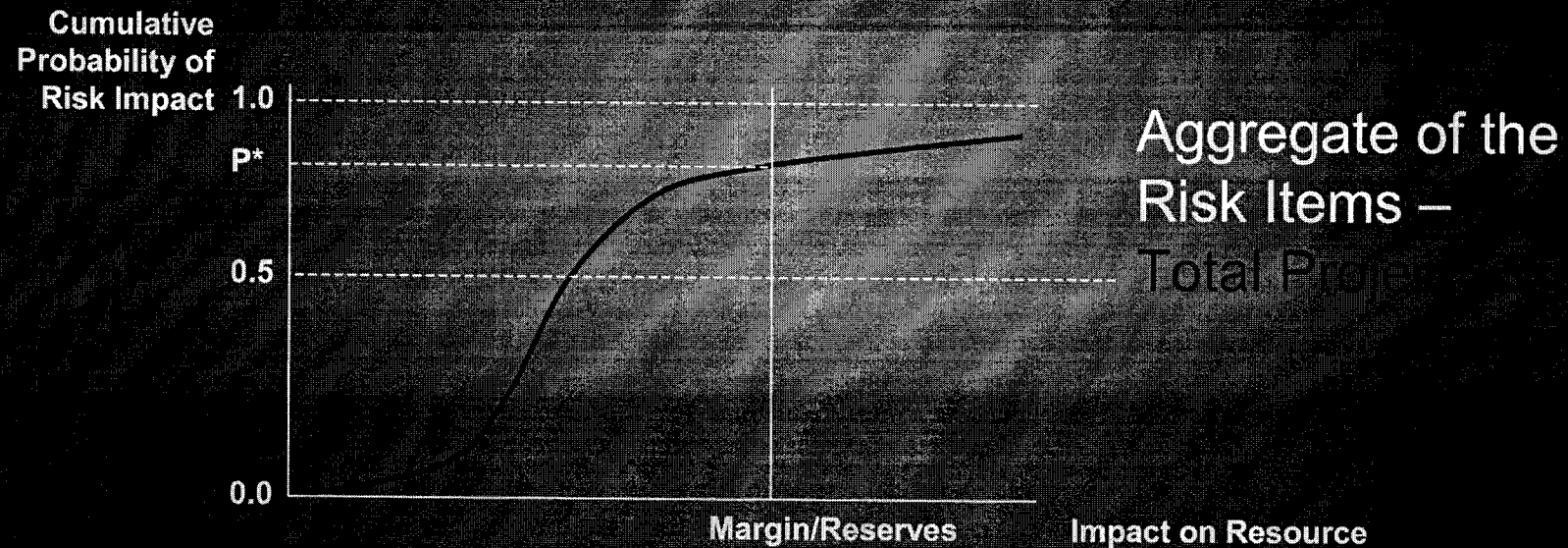




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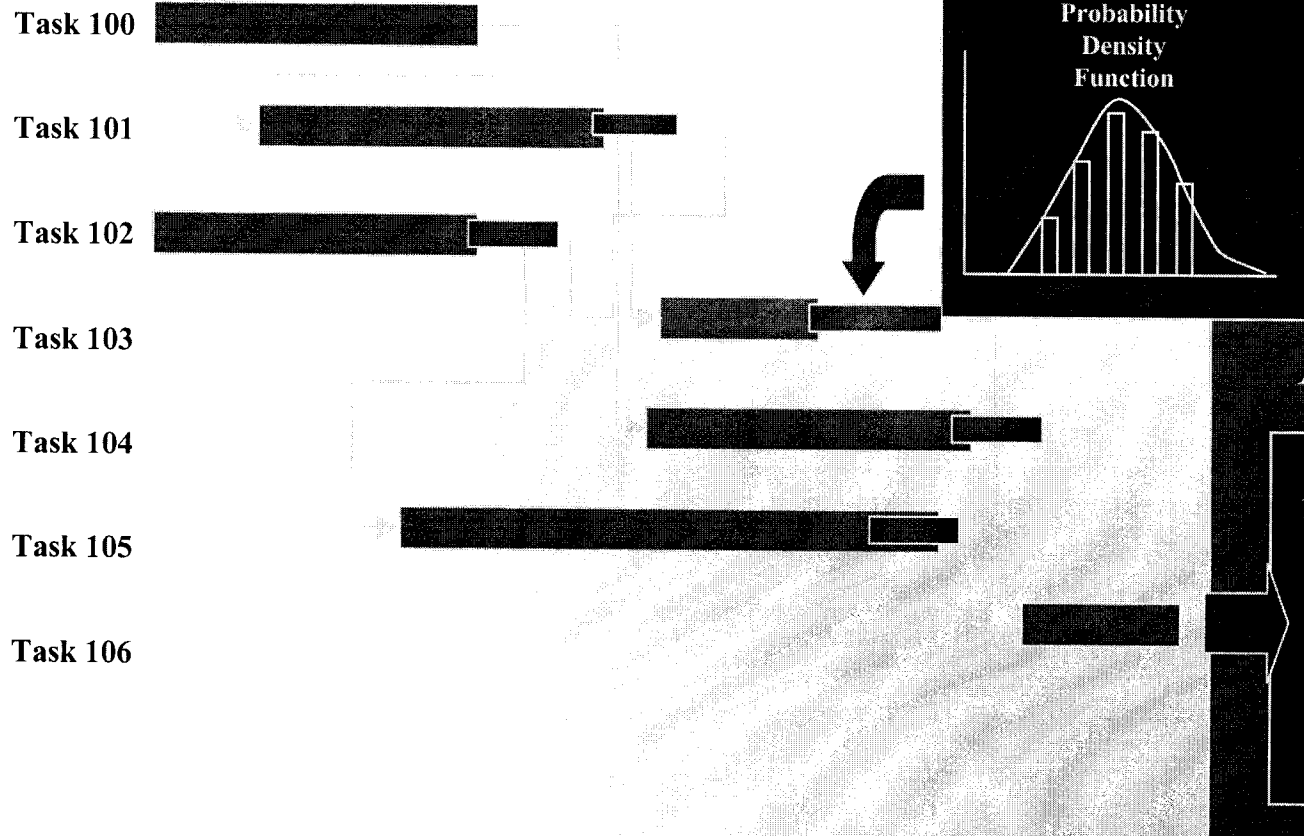
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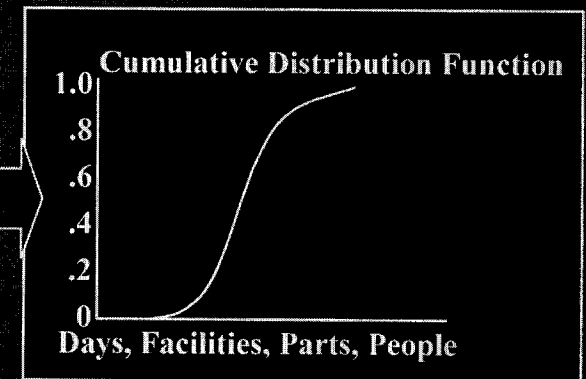
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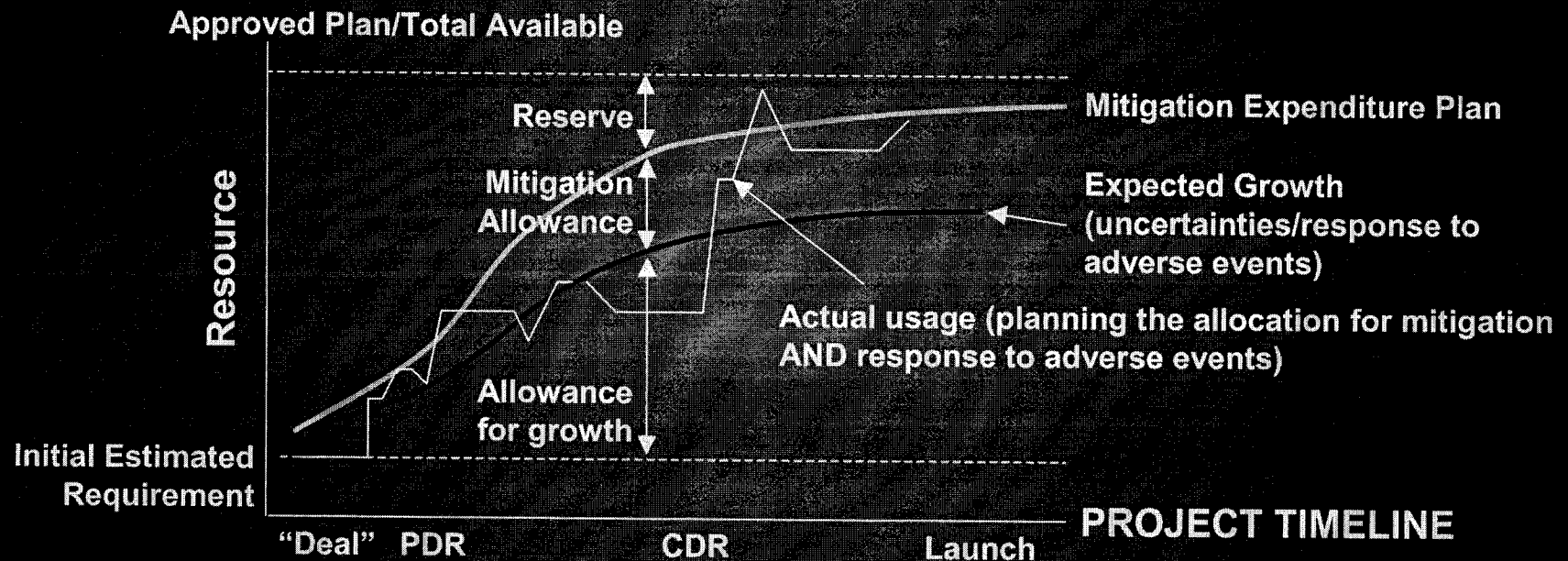
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# Technical Risk Metrics

## *An Example*



- Examples: mass, power (in all forms), memory, bandwidth, throughput, pointing budget, noise, etc.



# Where Are We Going?

## ◆ Programmatic

- Integrating Project Resource and Risk management Processes through common data and process measurements (e.g., lien management)
- Developing methodology to effectively apply statistical risk assessment tools (PRA, etc.)

## ◆ Institution

- Developing standardized cross-project risk assessment criteria
  - allow senior management to better understand project risk positions
- Integrating risk consideration into all aspects of managing our space flight activities



# Conclusions

## ◆ Projects are Accepting Risk Management

- Gaining confidence that RM will help
- Most of the really effective methods come out of the projects' unique implementation approaches

## ◆ Training is Important

- Training needs to be hands-on, interactive

## ◆ Experts are Good

- But the project personnel must own the process





# Acknowledgment

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